



Turning the Tide: Six Strategic Actions to Safeguard Europe's Plastics Sector

Plastainability 2025

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Context

- Europe's plastics industry is a cornerstone of manufacturing and innovation, employing over **1.5 million people** and operating across thousands of SMEs.
- Yet the industry is under severe strain, from regulatory, economic, and competitive pressures.

Context

- **1. Competitiveness Crisis**

- Production costs in Europe, especially **energy and raw materials**, remain significantly higher than in other global regions.
- Imports of **low-cost finished and semi-finished plastic products** are increasing, often produced under weaker environmental standards.
- European converters face shrinking margins and risk **relocation or closure**, threatening industrial jobs and investment.

- **2. Regulatory Fragmentation**

- Inconsistent **implementation of EU law** across Member States creates uncertainty and administrative burden.
- Divergent national rules on **recycled content, EPR schemes, and waste classification** fragment the Single Market.
- Complex and lengthy **permitting and reporting** processes discourage investment in recycling infrastructure.

Context

- **3. Energy and Climate Pressures**
 - High **electricity and gas prices** undermine competitiveness, especially for energy-intensive recycling and conversion operations.
 - Access to **State Aid** and **green transition funding** remains limited for plastics, despite its key role in circularity.
- **4. Trade and Enforcement Gaps**
 - Weak **border controls** and **unequal enforcement** allow imports of non-compliant materials and products.
 - Lack of **traceability** and clear **customs codes** makes it difficult to verify recycled content or chemical compliance.
- **5. Investment and Innovation Barriers**
 - Uncertainty around **regulatory timelines** and **technology recognition** delays innovation.
 - Lack of coherent incentives for **mechanical, chemical, and emerging recycling technologies**.

Strategic Recommendations



In response, **the entire plastic value chain**, including waste management operators, recyclers, raw material producers, and plastics converters, put forward in September a **set of strategic recommendations** to shape a forward-looking agenda to foster industrial competitiveness, strengthen supply chain resilience, and **secure a sustainable, circular, and innovation-driven plastics economy** for Europe.



Strategic Recommendations

- **1. Restore Fair Competition**

- Promote the uptake of **EU-made recycled plastics** through incentives and procurement reform.
- Introduce **mirror measures on imports** and ensure equal environmental standards for imported products.
- Increase investment in **collection, sorting, and recycling** infrastructure.
- Encourage **Green VAT, EPR bonuses**, and stricter limits on **landfilling and incineration**.

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- **2. Cut Energy Costs**

- Classify plastics conversion and recycling as **energy-intensive industries (EIs)**.
- Ensure access to support under **NZIA, CISAF, IDAA, and CEEAG**.
- Enable **affordable energy contracts, tax relief**, and **State Aid** linked to CO₂ savings and circularity.
- Reinvest **ETS and Plastics Own Resource revenues** into a **dedicated Competitiveness Fund**.

Strategic Recommendations

- **3. End Loopholes in Verification and Enforcement**

- Strengthen **Customs and market surveillance authorities** through better resources and training.
- Create **distinct customs codes** for fossil, bio-based, recycled, and carbon-captured materials.
- Establish **EU-wide verification and certification** for recycled content and product compliance.
- Apply **REACH and food-contact safety rules** equally to imports.

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- **4. Tackle Fragmentation**

- Ensure **uniform enforcement** of EU law and recycled content targets across Member States.
- Simplify **permitting and reporting** to reduce delays and costs.
- Adopt **EU-wide End-of-Waste criteria** and harmonised audits.
- Increase resources for **EFSA and national authorities** to fast-track approval of new recycling technologies.

Strategic Recommendations

- **5. Break the Deadlock – Catalyse Innovation**
 - Support **investment in advanced recycling and sorting technologies**.
 - Develop a **predictable, innovation-friendly regulatory framework**.
 - Coordinate governance between **EU and national levels** to avoid duplication.
 - Build a **unified circular plastics market** with transparent rules and strong investor confidence.

- **6. Enhance EPR for a Fair Circular Market**
 - Harmonise **EPR definitions, rules, and eco-modulated fees**.
 - Reward **design-for-recycling** and use of recycled content.
 - Ensure **independent governance** of Producer Responsibility Organisations (PROs).
 - Prevent **fee-based competition** that promotes minimal compliance.
 - Involve the **entire value chain** in EPR governance structures.

Conclusion – A Call to Secure Europe's Industrial Future



- Europe stands at a decisive moment for its plastics value chain.
- Without urgent action, **competitiveness, jobs, and circularity goals** are at risk.
- Enforcing rules, investing strategically, and creating fair market conditions are prerequisites for success.
- These recommendations form a **blueprint for a resilient, circular, and globally competitive plastics industry** that strengthens Europe's strategic autonomy.



Thank you for your kind attention

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